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T/IV/R-1/1
13 October 1965

UNITED STATES INTELLIGENCE BOARD
COMMITTEE ON DOCUMENTATION

TASK TEAM IV - INSTALLATIONS

MEMORANDUM FOR: Chairman, Committee on Documentation

SUBJECT: Final Report of Task Team IV - Installations

1. Final Report (T/IV/R-1/1) of Task Team IV - Installations is forwarded herewith.

2. Of the large number of elements used in the Intelligence Community to identify and describe installations and geographic features of intelligence interest, Task Team IV has concluded that four elements are in themselves sufficient to achieve positive identification. These factors are:

a. Identifying number (peculiar to said installation or geographic feature).

b. Category code, identifying the function of the installation.

c. Name of the installation or geographic feature.

d. Geographic code, establishing the position of the installation (and including the source of said coordinates).

Consideration was also given to the use of a country code, defining the country in which the installation or feature is located.

3. In the selection of the four required factors, the Team kept in mind the differing needs of initial and subsequent identification of installations. Initial identification is involved in nominations for adding new installations to the intelligence base. These require all four factors to the extent possible. Subsequent identification by elements of the Washington Intelligence Community of already established

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Installations is a simpler matter. From a purely ADP point of view, and with respect to established as against new installations, two factors would be sufficient: identification number of the installation and the category code. However, the needs which the identification factors must satisfy and the requirements to serve a variety of information processing systems have resulted in the Task Team conclusion that the first four factors should, with respect to new installations, be mandatory, and the fifth highly desirable, but not mandatory.

4. The Task Team has concluded that adoption of the four elements required for positive identification of new installations will have a minimal adverse impact on the holdings and procedures of agencies concerned. The positive gains in terms of increased accuracy and speed in interchange of information and reduction in the confusion caused by use of differing identification systems in the several agencies should far offset any adverse impact.

5. It may be of some interest to note that following completion of the initial tasks of Task Team IV, the Commander-in-Chief, European Command, reached the same conclusions. He requested permission to take steps permitting the Supreme Allied Commander, Europe, to release to NATO national units having strike assignments in support of operations in Europe, specific identifying data with respect to targets. These data were described as "common identifying data" for the attainment of compatibility of target documents and strike listings. He held that such identifying data do not constitute intelligence precluding such distribution. The elements recommended are:

Bombing Encyclopedia Number
Target Category Code
Name
Coordinates
Country Code

6. The Chairman of Task Team IV:

a. Has been fortunate in having available to the Team the very considerable technical competence of the agencies concerned with installations intelligence;

b. Has benefited considerably by the data furnished, the judgments expressed, and by the many discussions by members of the Task Team of the common task of enhancing the operational efficiency of the Intelligence Community. The knowledge and experience of Team members are reflected in the results achieved, which are considered not to have any serious adverse impact on the installations intelligence base supporting United States war plans.

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7. Informal Reactions: In accordance with the instructions of CODIB, the Task Team has canvassed the appropriate elements of the Intelligence Community for informal reactions to the Team's Interim Report. A summary of the informal reactions obtained was submitted to the CODIB Support Staff on 12 July 1965.

8. Points Raised by CODIB Chairman: Attachment 2 to CODIB-M-63 raised certain points with respect to the Interim Report. Written responses to all seven items were conveyed to the CODIB Support Staff on 16 July 1965, later reproduced as Attachment A to CODIB-D-111/1.4/3 dated 31 August 1965.

9. Points Raised by CODIB Support Staff: [REDACTED] Chief of the CODIB Support Staff, in his memorandum CSS/MM-46, dated 22 June 1965 (Attachment 3 to CODIB-M-63) also furnished helpful comments. With respect to the suggestion that a standard country code be required as a fifth element for identification of installations and geographic features, the Task Team is in accord. It was agreed, however, as indicated in paragraph 10 of the Minutes of the 63rd Meeting, held by CODIB on 24 June 1965, that the Task Team's report would go forward without having to get agreement on a country code. Additionally, as pointed out by the CODIB Support Staff, the problems of a country code system are undergoing resolution as part of the responsibility assigned to CODIB Task Team I. Attention was also called to the fact that the Report does not identify the various records or files in the Community that should adopt standard identification elements, nor establish a time table for conversion to the recommended system. The Task Team does not believe it appropriate (or even possible on a SECRET basis) to invade agency autonomy and attempt to identify all of the records which might be affected in all of the agencies concerned. With respect to a time schedule, the Task Team concurs with the Central Intelligence Agency belief that it should be the responsibility of the individual agencies concerned to establish time schedules for conversion (if any) of extant files or the application of any new community standards to newly established records. Additionally, time schedules will vary depending upon such factors as available funds, file media currently employed, plans for new systems development, etc. It was further recommended that CODIB request the members of this Task Team to monitor conversions to assure its implementation in all agencies and to report periodically to CODIB on the progress of the conversion. The Task Team believes that monitorship of conversion and periodic reports to CODIB is more properly assignable to the Executive Agent, the appointment of which has been recommended by the Central Intelligence Agency.

10. Formal Coordination: Formal coordination of the Report is underway by CODIB. Formal reaction of the Central Intelligence Agency, contained in memorandum of 16 August 1965 (Attachment B to CODIB-D-111/1.4/3) is

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currently under study by the Defense Intelligence Agency. DIA views on the CIA paper will be presented to CODIB through the DIA member.

11. Thoughts of the Task Team with Respect to the CIA Paper: Although the reactions of the Task Team to the CIA paper have not been specifically requested, the Task Team offers the following comments for whatever help they may be. The Task Team is of the opinion that the reservations expressed by CIA are very reasonable indeed in that they are designed to insure agency autonomy while providing for uniform procedures within the Intelligence Community for identification of installations in areas of common or overlapping interest and responsibility. The conditions expressed by CIA, however, do not appear to be conducive to early implementation of the recommendations of the Task Team. CIA recommends that authority should be vested in DIA as a single Executive Agent and while in general appearing to support the recommendations of the Task Team, states that CIA cannot permit itself to adopt the recommendations set forth until certain problems are addressed and resolved. The Task Team believes that none of the problems cited by CIA is incapable of solution in a manner meeting the needs of the Intelligence Community, and it believes that CODIB's responsibility for the resolution of such problems and the drafting of the terms and conditions of such an Executive Agency can most effectively be discharged by direct negotiations between appropriate elements of CIA and DIA, under overall CODIB monitorship. The Team believes that appropriate agreement between CIA and DIA, without detriment to the operational relationships between DIA and the U&S Commands, can be reached while still meeting the legitimate requirements of the Intelligence Community.

12. The suggestion of CIA that an inter-agency committee be established, composed of analysts at the working level, to meet regularly with the Executive Agent to discuss matters of mutual concern, appears to the Task Team to be an inefficient and costly mechanism. It would also contribute to still further proliferation of committees in the Intelligence Community! Although DIA abides by the suggestion of CIA that DIA be named as the Executive Agent and, in spite of the fact that the recommended elements for identification are those in current use by DIA, the Task Team concludes that acceptance by DIA of the responsibilities of an Executive Agent would probably entail need for the resolution of a number of problems within DIA. A more effective mechanism would be required for the assignment of identification numbers for installations. An expansion and/or re-formatting of the name field might become necessary. Additional positional accuracy data (actual CEP) for the file might be required. The present functional category classifications may require expansion or revision. Support or acceptance of installations in any and all functional classifications might be entailed. Arrangements would probably have to be made for acceptance of intelligence data for the AIF under sensitive security controls. Arrangements would be required for changes in standard codes to meet Intelligence Community

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requirements while preserving, at the same time, the special operational relationships between DIA and the Unified and Specified Commands. Additional resources would probably be required in support of the data base. Given, however, the cooperation and good will of the agencies concerned, a workable agreement should be possible and, when completed and in operation, this should serve to enhance the resources and operations in this specialized field of the Intelligence Community as a whole.

13. CIA-Recommended Follow-up Action: The various actions recommended by CIA under this title and any subsequent implementation problems are, in the judgment of the Task Team, more appropriately assignable to CIA and DIA for direct negotiation rather than being assigned to a CODIB-monitored entity composed of representatives from a large number of agencies.

14. The Task Team having concluded its assigned task of determining and identifying the minimum number of elements required for positive identification of installations, has completed its assignment. It is the desire of Task Team IV's members that they be permitted to retire from the field, with the Team itself being retained on paper for a reasonable period (not to exceed 6 months) to enable reactivation at any time should the views of the Team on interpretation of any portion of its Final Report be required by CODIB, CIA, or DIA while engaged in converting the recommendations of the Task Team into effectively functioning arrangements.

15. This memorandum of transmittal would be incomplete without recording the appreciation of the Task Team for the skilled services of the Secretary, Mr. [REDACTED] and the cheerful and competent secretarial services of Miss [REDACTED] of the CODIB Support Staff.

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[REDACTED]
Chairman, DIA

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[REDACTED]
CIA - Member

for Harold G. Hansen
Clyde H. Mangold (Lt. Col.), ARMY - Member

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Secretary, CSS

For Release 2002/01/03 : CIA-RDP80B01139A000500010008-0

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Others who have contributed significantly to the work of the Team are the following:

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Mr. [REDACTED] CIA
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